

Standard Development Timeline

This section is maintained by the drafting team during the development of the standard and will be removed when the standard becomes effective.

Development Steps Completed

1. SAR posted for comment (March 20, 2008).
2. SC authorized moving the SAR forward to standard development (July 10, 2008).

Description of Current Draft

This is the first posting of the *Version 5 CIP Cyber Security Standards* for a 45-day formal comment period. An initial concept paper, *Categorizing Cyber Systems — An Approach Based on BES Reliability Functions*, was posted for public comment in July 2009. An early draft consolidating CIP-002 – CIP-009, numbered CIP-010-1 and CIP-011-1, was posted for public informal comment in May 2010. This version (Version 5) reverts to the original organization of the standards with some changes and addresses the balance of the FERC directives in its Order 706 approving Version 1 of the standards.

Anticipated Actions	Anticipated Date
45-day Formal Comment Period with Parallel Initial Ballot	11/03/2011
30-day Formal Comment Period with Parallel Successive Ballot	March 2012
Recirculation ballot	June 2012
BOT adoption	June 2012

Effective Dates

1. **18 Months Minimum** – The Version 5 CIP Cyber Security Standards shall become effective on the later of January 1, 2015, or the first calendar day of the seventh calendar quarter after the date of the order providing applicable regulatory approval. Notwithstanding any order to the contrary, CIP-002-4 through CIP-009-4 do not become effective, and CIP-002-3 through CIP-009-3 remain in effect and are not retired until the effective date of the Version 5 CIP Cyber Security Standards under this implementation plan.¹
2. In those jurisdictions where no regulatory approval is required, the standards shall become effective on the first day of the seventh calendar quarter following Board of Trustees approval, or as otherwise made effective pursuant to the laws applicable to such ERO governmental authorities.

¹ In jurisdictions where CIP-002-4 through CIP-009-4 have not yet become effective according to their implementation plan (even if approved by order), this implementation plan and the Version 5 CIP Cyber Security Standards supersede and replace the implementation plan and standards for CIP-002-4 through CIP-009-4.

Version History

Version	Date	Action	Change Tracking
1	1/16/06	R3.2 — Change “Control Center” to “control center”	3/24/06
2	9/30/09	Modifications to clarify the requirements and to bring the compliance elements into conformance with the latest guidelines for developing compliance elements of standards. Removal of reasonable business judgment. Replaced the RRO with the RE as a responsible entity. Rewording of Effective Date. Changed compliance monitor to Compliance Enforcement Authority.	
3	12/16/09	Updated version number from -2 to -3 Approved by the NERC Board of Trustees	
3	3/31/10	Approved by FERC	
4	12/30/10	Modified to add specific criteria for Critical Asset identification	Update
4	1/24/11	Approved by the NERC Board of Trustees	Update
5	TBD	Modified to coordinate with other CIP standards and to revise format to use RBS Template	

Definitions of Terms Used in the Standard

See the associated “Definitions of Terms Used in Version 5 CIP Cyber Security Standards,” which consolidates and includes all newly defined or revised terms used in the proposed Version 5 CIP Cyber Security Standards.

When this standard has received ballot approval, the text boxes will be moved to the Application Guidelines Section of the Standard.

A. Introduction

1. **Title:** Cyber Security — System Security Management
2. **Number:** CIP-007-5
3. **Purpose:** Standard CIP-007-5 requires the implementation of technical mechanisms for reducing the risk of loss of availability due to degradation and misuse of BES Cyber Systems.
4. **Applicability:**
 - 4.1. **Functional Entities:** For the purpose of the requirements contained herein, the following list of Functional Entities will be collectively referred to as “Responsible Entities.” For requirements in this standard where a specific Functional Entity or subset of Functional Entities are the applicable entity or entities, the Functional Entity or Entities are specified explicitly.
 - 4.1.1 **Balancing Authority**
 - 4.1.2 **Distribution Provider** that owns Facilities that are part of any of the following systems or programs designed, installed, and operated for the protection or restoration of the BES:
 - A UFLS program required by a NERC or Regional Reliability Standard
 - A UVLS program required by a NERC or Regional Reliability Standard
 - A Special Protection System or Remedial Action Scheme required by a NERC or Regional Reliability Standard
 - A Transmission Protection System required by a NERC or Regional Reliability Standard
 - Its Transmission Operator's restoration plan
 - 4.1.3 **Generator Operator**
 - 4.1.4 **Generator Owner**
 - 4.1.5 **Interchange Coordinator**
 - 4.1.6 **Load-Serving Entity** that owns Facilities that are part of any of the following systems or programs designed, installed, and operated for the protection or restoration of the BES:
 - A UFLS program required by a NERC or Regional Reliability Standard
 - A UVLS program required by a NERC or Regional Reliability Standard
 - 4.1.7 **NERC**
 - 4.1.8 **Regional Entity**
 - 4.1.9 **Reliability Coordinator**

4.1.10 Transmission Operator

4.1.11 Transmission Owner

4.2. Facilities:

4.2.1 Load Serving Entity: One or more Facilities that are part of any of the following systems or programs designed, installed, and operated for the protection of the BES:

- A UFLS program required by a NERC or Regional Reliability Standard
- A UVLS program required by a NERC or Regional Reliability Standard

4.2.2 Distribution Providers: One or more Facilities that are part of any of the following systems or programs designed, installed, and operated for the protection or restoration of the BES:

- A UFLS program required by a NERC or Regional Reliability Standard
- A UVLS program required by a NERC or Regional Reliability Standard
- A Special Protection System or Remedial Action Scheme required by a NERC or Regional Reliability Standard
- A Transmission Protection System required by a NERC or Regional Reliability Standard
- Its Transmission Operator's restoration plan

4.2.3 All other Responsible Entities: All BES Facilities

4.2.4 Exemptions: The following are exempt from Standard CIP-007-5

4.2.4.1 Cyber Assets at Facilities regulated by the Canadian Nuclear Safety Commission.

4.2.4.2 Cyber Assets associated with communication networks and data communication links between discrete Electronic Security Perimeters.

4.2.4.3 In nuclear plants, the systems, structures, and components that are regulated by the Nuclear Regulatory Commission under a cyber security plan pursuant to 10 C.F. R. Section 73.54.

4.2.4.4 Responsible Entities that, in compliance with Standard CIP-002-5, identify that they have no BES Cyber Systems.

5. Background:

Standard CIP-007-5 exists as part of a suite of CIP Standards related to cyber security. CIP-002-5 requires the initial identification and categorization of BES Cyber Systems. CIP-003-5, CIP-004-5, CIP-005-5, CIP-006-5, CIP-007-5, CIP-008-5, CIP-009-5, CIP-010-1 and CIP-011-1 require a minimum level of organizational, operational and procedural controls to mitigate risk to BES Cyber Systems. This suite of CIP Standards is referred to as the *Version 5 CIP Cyber Security Standards*.

Each requirement opens with “*Each Responsible Entity shall implement one or more documented processes that include the required items in [Table Reference].*” The referenced table requires the specific elements in the procedures for a common subject matter as applicable.

Measures for the initial requirement are simply the documented processes themselves. Measures in the table rows provide examples of evidence to show documentation and implementation of specific elements required in the documented processes. A numbered list in the measure means the evidence example includes all of the items in the list. In contrast, a bulleted list provides multiple options of acceptable evidence. These measures serve to provide guidance to entities in acceptable records of compliance and should not be viewed as an inclusive list.

The term *documented processes* refers to a set of required instructions specific to the Responsible Entity and to achieve a specific outcome. This term does not infer any naming or approval structure beyond what is stated in the requirements. An entity should include as much as they feel necessary in their documented processes, but they must address the applicable requirements in the table.

The terms *program* and *plan* are sometimes used in place of *documented processes* where it makes sense and is commonly understood. For example, documented processes describing a response are typically referred to as *plans* (i.e. incident response plans and recovery plans). Likewise, a security plan can describe an approach involving multiple procedures to address a broad subject matter.

Similarly, the term *program* may refer to the organization’s overall implementation of its policies, plans and procedures involving a subject matter. Examples in the Standards include the personnel risk assessment program and the personnel training program. The full implementation of the CIP Cyber Security Standards could also be referred to as a program. However, the terms *program* and *plan* do not imply any additional requirements beyond what is stated in the Standards.

Applicability

Each table row has an applicability column to further define the scope to which a specific requirement row applies. The CSO706 SDT adapted this concept from the NIST Risk Management Framework as a way of applying requirements more appropriately based on impact and connectivity characteristics. The following conventions are used in the applicability column as described.

- **All Responsible Entities** – Applies to all Responsible Entities listed in the Applicability section of the Standard. This requirement applies at an organizational level rather than individually to each BES Cyber System. Requirements having this applicability comprise basic elements of an organizational CIP cyber security program.
- **High Impact BES Cyber Systems** – Applies to BES Cyber Systems categorized as High Impact according to the CIP-002-5 identification and categorization

processes. Responsible Entities can implement common controls that meet requirements for multiple High and Medium Impact BES Cyber Systems. For example, a single training program could meet the requirements for training personnel across multiple BES Cyber Systems.

- **Medium Impact BES Cyber Systems** – Applies to BES Cyber Systems categorized as Medium Impact according to the CIP-002-5 identification and categorization processes.
- **Medium Impact BES Cyber Systems at Control Centers** – Only applies to BES Cyber Systems located at a Control Center and categorized as Medium Impact according to the CIP-002-5 identification and categorization processes.
- **Medium Impact BES Cyber Systems with External Routable Connectivity** – Only applies to Medium Impact BES Cyber Systems with External Routable Connectivity. This also excludes Cyber Assets in the BES Cyber System that cannot be directly accessed through External Routable Connectivity.
- **Low Impact BES Cyber Systems with External Routable Connectivity** – Applies to each Low Impact BES Cyber Systems with External Routable Connectivity according to the CIP-002-5 identification and categorization process, which includes all other BES Cyber Systems not categorized as High or Medium.
- **Associated Electronic Access Control or Monitoring Systems** – Applies to each Electronic Access Control or Monitoring System associated with a corresponding High or Medium Impact BES Cyber Systems. Examples include, but are not limited to firewalls, authentication servers, and log monitoring and alerting systems
- **Associated Physical Access Control Systems** – Applies to each Physical Access Control System associated with a corresponding High or Medium Impact BES Cyber Systems.
- **Associated Protected Cyber Assets** – Applies to each Protected Cyber Asset associated with a corresponding High or Medium Impact BES Cyber Systems.
- **Electronic Access Points** – Applies at Electronic Access Points (with External Routable Connectivity or dial-up connectivity) associated with a referenced BES Cyber System.
- **Electronic Access Points with External Routable Connectivity** – Applies at Electronic Access Points with External Routable Connectivity. This excludes those Electronic Access Points with dial-up connectivity.
- **Locally Mounted Hardware or Devices Associated with Defined Physical Boundaries** – Applies to the locally mounted hardware (e.g. such as motion sensors, electronic lock control mechanisms, and badge readers) associated with a Defined Physical Boundary for High or Medium Impact BES Cyber Systems. These hardware and devices are excluded in the definition of Physical Access Control Systems.

B. Requirements and Measures

Rationale for R1: The requirement is intended to minimize the attack surface of BES Cyber Systems through disabling or limiting access to unnecessary network accessible logical ports and physical I/O ports.

Summary of Changes: Changed the ‘needed for normal or emergency operations’ to those ports that are documented with reasons why they are necessary. In the March 18, 2010 FERC issued an order to approve NERC’s interpretation of Requirement R2 of CIP-007-2. In this order, FERC agreed the term “ports” in “ports and services” refers to logical communication (e.g. TCP/IP) ports, but they also encouraged the drafting team to address unused physical ports.

- R1.** Each Responsible Entity shall implement one or more documented processes that collectively include each of the applicable items in CIP-007-5 Table R1 – Ports and Services. *[Violation Risk Factor: Medium] [Time Horizon: Same Day Operations]*
- M1.** Evidence must include the documented processes that collectively include each of the applicable items in CIP-007-5 Table R1 – Ports and Services and additional evidence to demonstrate implementation as described in the Measures column of the table.

CIP-007-5 Table R1– Ports and Services			
Part	Applicability	Requirements	Measures
1.1	High Impact BES Cyber Systems Medium Impact BES Cyber Systems with External Routable Connectivity Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Disable or restrict access to unnecessary logical network accessible ports and document the need for any remaining logical network accessible ports.	Evidence may include, but is not limited to, documentation of the need for each network-accessible port and screen shots showing the accessible ports of BES Cyber Assets.
Reference to prior version: <i>CIP-007-4 R2.1 and R2.2</i>		Change Description and Justification: <i>The requirement focuses on the entity knowing and only allowing those ports that are necessary. The additional classification of ‘normal or emergency’ added no value and has been removed.</i>	
1.2	High Impact BES Cyber Systems Medium Impact BES Cyber Systems at Control Centers	Disable or restrict the use of unnecessary physical input/output ports used for network connectivity, console commands, or removable media.	Evidence may include, but is not limited to, documentation stating specific or types of physical input/output ports to restrict and screen shots or pictures showing the ports restricted either logically through system configuration or physically using a port lock or signage.
Reference to prior version: <i>NEW</i>		Change Description and Justification: <i>In the March 18, 2010 FERC issued an order to approve NERC’s interpretation of Requirement R2 of CIP-007-2. In this order, FERC agreed the term “ports” in “ports and services” refers to logical communication (e.g. TCP/IP) ports, but they also encouraged the drafting team to address unused physical ports.</i>	

Rationale for R2: Security patch management is a proactive way of monitoring and addressing known security vulnerabilities in software before those vulnerabilities can be exploited in a malicious manner to gain control of or render a BES Cyber Asset or BES Cyber System inoperable.

The remediation plan can be updated as necessary to maintain the reliability of the BES, including an explanation of any rescheduling of the remediation actions.

Summary of Changes: The existing wordings of CIP-007, Requirements R3, R3.1, and R3.2, were separated into individual line items to provide more granularity. The documentation of a source (s) to monitor for release of security related patches, hotfixes, and/or updates for BES Cyber System or BES Cyber Assets was added to provide context as to when the “release” date was. The current wording stated “document the assessment of security patches and security upgrades for applicability within thirty calendar days of availability of the patches or upgrades” there has been confusion as to what constitutes the availability. Due to issues that may occur regarding Control System vendor license and service agreements flexibility must be given to Responsible Entities to define what sources are being monitored for BES Cyber Assets.

- R2.** Each Responsible Entity shall implement one or more documented processes that collectively include each of the applicable items in CIP-007-5 Table R2 – Security Patch Management. *[Violation Risk Factor: Medium] [Time Horizon: Operations Planning]*
- M2.** Evidence must include each of the applicable documented processes that collectively include each of the applicable items in CIP-007-5 Table R2 – Security Patch Management and additional evidence to demonstrate implementation as described in the Measures column of the table.

CIP-007-5 Table R2 – Security Patch Management			
Part	Applicability	Requirements	Measures
2.1	High Impact BES Cyber Systems Medium Impact BES Cyber Systems. Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Identify a source or sources that are monitored for the release of security related patches, or updates for all software and firmware associated with BES Cyber System or BES Cyber Assets.	Evidence may include, but is not limited to, a list of sources that are monitored on an individual BES Cyber System or BES Cyber Asset basis. The list could be sorted by BES Cyber System or source.
Reference to prior version: New		Change Rationale: <i>Defining the source(s) that a Responsible Entity monitors for the release of security related patches, hotfixes, and/or updates will provide a starting point for assessing the effectiveness of the patch management program. Documenting the source is also used to determine when the assessment timeframe clock starts. This requirement also handles the situation where security patches can come from an original source (such as an operating system vendor), but must be approved or certified by another source (such as a control system vendor) before they can be assessed and applied in order to not jeopardize the availability or integrity of the control system.</i>	

CIP-007-5 Table R2 – Security Patch Management			
Part	Applicability	Requirements	Measures
2.2	High Impact BES Cyber Systems Medium Impact BES Cyber Systems. Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Identify applicable security-related patches or updates and create a remediation plan, or revise an existing remediation plan, within 30 days of release from the identified source that addresses the vulnerabilities within a defined timeframe.	Evidence may include, but is not limited to, an assessment conducted by, referenced by, or on behalf of a Registered Entity of security-related patches or updates released by the documented sources, and a dated remediation plan showing how the vulnerability will be addressed.
Reference to prior version: CIP-007 R3.1		Change Rationale: <i>Similar to the current wording but added “from the identified source” to establish where the release is from. The current wording: “The Responsible Entity shall document the assessment of security patches and security upgrades for applicability within thirty calendar days of availability of the patches or upgrades” has led to varying opinions as to what constitutes “availability” of the patches or upgrades. The addition attempts to clarify where the release is from.</i>	

CIP-007-5 Table R2 – Security Patch Management			
Part	Applicability	Requirements	Measures
2.3	High Impact BES Cyber Systems Medium Impact BES Cyber Systems. Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	A process for remediation, including any exceptions for CIP Exceptional Circumstances.	Evidence may include, but is not limited to: <ul style="list-style-type: none"> • Exports from automated patch management tools that provide installation date; • Verification screen captures that show BES Cyber System Component software revision; • Registry exports that show software has been installed; • Evidence that affected services have been disabled; • Implementation evidence of software configuration changes recommended by the operating system or Control System vendors.

CIP-007-5 Table R2 – Security Patch Management			
Part	Applicability	Requirements	Measures
	<p>Reference to prior version: <i>CIP-007 R3.2</i></p>	<p>Change Rationale: This is the same concept as in the current CIP-007 R3.2 wording however a 30 day window was given to allow for documentation of the actual implementation in a less time constrained manner where manual processes are used. Splitting the implementation of security related patches, hotfixes, and/or updates into a separate item from compensating measures will provide granularity. Automated processes allow the implementation to be documented and confirmed electronically in a short time period. Manual processes may take an extended period of time to complete documentation of the installation. Priority should be given to the implementation rather than the documentation.</p>	

Rationale for R3: Malicious code prevention has the purpose of limiting and detecting the addition of malicious code onto the applicable components of a BES Cyber system. Malicious code (viruses, worms, botnets, targeted code such as Stuxnet, etc.) may compromise the availability or integrity of the BES Cyber System.

The requirement for Maintenance Cyber Assets or media in 3.4 is intended to ensure that devices used for maintenance do not accidentally introduce malicious code into the BES Cyber System or introduce an unauthorized external access point to the BES Cyber System.

This requirement also clarifies that these devices may be temporarily connected to the BES Cyber System, but do not become a part of the BES Cyber System, nor are they considered Protected Cyber Assets. These devices may be temporarily connected locally to the BES Cyber System for maintenance, but must be protected from introducing malicious code.

Summary of Changes: In prior versions, this requirement has arguably been the single greatest generator of TFE's as it prescribed a particular technology to be used on every CCA regardless of that asset's susceptibility or capability to use that technology. As the scope of cyber assets in scope of these standards expands to more field assets, this issue will only grow exponentially. The drafting team is taking the approach of making this requirement a competency based requirement where the entity must document how the malware risk is handled for each BES Cyber System, but it does not prescribe a particular technical method nor does it prescribe that it must be used on every component. The BES Cyber System is the object of protection.

Beginning in paragraph 619-622 of FERC Order 706, and in particular 621, FERC agrees that the standard "does not need to prescribe a single method...However, how a responsible entity does this should be detailed in its cyber security policy so that it can be audited for compliance..."

In paragraph 622, FERC directs that the requirement be modified to include safeguards against personnel introducing, either maliciously or unintentionally, viruses or malicious software through remote access, electronic media, or other means. The drafting team believes that addressing this issue holistically at the BES Cyber System level and regardless of technology, along with the enhanced change management requirements, meets this directive.

- R3.** Each Responsible Entity shall implement one or more documented processes that collectively include each of the applicable items in *CIP-007-5 Table R3 – Malicious Code Prevention*. [*Violation Risk Factor: Medium*] [*Time Horizon: Same Day Operations*]
- M3.** Evidence must include each of the documented processes that collectively include each of the applicable items in CIP-007-5 Table R3 – Malicious Code Prevention and additional evidence to demonstrate implementation as described in the Measures column of the table.

CIP-007-5 Table R3 – Malicious Code Prevention			
Part	Applicability	Requirements	Measures
3.1	High Impact BES Cyber Systems Medium Impact BES Cyber Systems. Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Deploy method(s) to deter, detect, or prevent malicious code.	Evidence may include, but is not limited to, records of the Responsible Entity’s performance of these processes (i.e. through traditional antivirus, system hardening, policies, etc.).
Reference to prior version: CIP-007-4 R4 CIP-007-4 R4.1		Change Rationale: <i>See the Summary of Changes.</i>	
3.2	High Impact BES Cyber Systems Medium Impact BES Cyber Systems. Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Disarm or remove identified malicious code.	Evidence may include, but is not limited to: <ul style="list-style-type: none"> • Predetermined response actions for malicious code detection; • Configuration of anti-virus response actions (i.e. quarantine, alert, etc.) to detected malicious code; • Configuration of white-listing application to notify appropriate personnel of unauthorized applications.

CIP-007-5 Table R3 – Malicious Code Prevention			
Part	Applicability	Requirements	Measures
Reference to prior version: CIP-007-4 R4 CIP-007-4 R4.1		Change Rationale: <i>See the Summary of Changes.</i>	
3.3	High Impact BES Cyber Systems Medium Impact BES Cyber Systems. Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Update malicious code protections within 30 calendar days of signature or pattern update availability (where the malicious code protections use signatures or patterns).	Evidence may include, but is not limited to, (i) current signature or pattern updates, and (ii) either screen shots showing the configuration of signature, or pattern updates for automated controls, or work logs showing the signature, or pattern updates for manual controls.
Reference to prior version: CIP-007-4 R4 CIP-007-4 R4.2		Change Rationale: <i>See the Summary of Changes.</i>	
3.4	High Impact BES Cyber Systems Medium Impact BES Cyber Systems Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Deploy method(s) to deter, detect, or prevent malicious code on Transient Cyber Assets and removable media when connecting them to BES Cyber Assets or Protected Cyber Assets.	Evidence may include, but is not limited to, logs showing when Transient Cyber Assets and removable media were connected to BES Cyber Assets or Protected Cyber Assets, and an inventory of Transient Cyber Assets and the methods used to detect, deter, or prevent malicious code.

CIP-007-5 Table R3 – Malicious Code Prevention			
Part	Applicability	Requirements	Measures
Reference to prior version: <i>New</i>		Change Rationale: <i>FERC Order 706 paragraph 621 states the standards development process should decide to what degree to protect BES Cyber Systems from personnel introducing malicious software. In addition, a common interpretation of the current standards is that any device connecting inside the ESP must at that point be in compliance with the full set of Standards. This requirement makes clear that the device performing maintenance is not considered a part of the BES Cyber System.</i>	
3.5	High Impact BES Cyber Systems Medium Impact BES Cyber Systems Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Log each Transient Cyber Asset connection.	Evidence may include, but is not limited to, logs showing when Transient Cyber Assets were connected to BES Cyber Assets or Protected Cyber Assets.
Reference to prior version: <i>New</i>		Change Rationale: <i>FERC Order 706 paragraph 621 states the standards development process should decide to what degree to protect BES Cyber Systems from personnel introducing malicious software. In addition, a common interpretation of the current standards is that any device connecting inside the ESP must at that point be in compliance with the full set of Standards. This requirement makes clear that the device performing maintenance is not considered a part of the BES Cyber System.</i>	

Rationale for R4: Security event monitoring has the purpose of detecting unauthorized access, reconnaissance and other malicious activity on BES Cyber Systems and comprises of the activities involved with the collection, processing, alerting and retention of security-related computer logs. These logs can provide both (1) the immediate detection of an incident and (2) useful evidence in the investigation of an incident. The retention of security-related logs is intended to support post-event data analysis.

Audit processing failures are not penalized in this requirement. Instead, the requirement specifies processes which must be in place to monitor and respond to audit processing failures.

Summary of Changes: Beginning in paragraph 525 and also 628 of the FERC Order 706, the commission directs a manual review of security event logs on a more periodic basis. This requirement combines CIP-005-4 R5 and CIP-007-4 R6 and addresses both directives from a system-wide perspective. The primary feedback received on this requirement from the informal comment period was the vagueness of terms “security event” and “monitor”.

The term “security event” or “events related to cyber security” is problematic because it does not apply consistently across all platforms and applications. To resolve this term, the requirement takes an approach similar to NIST 800-53 and requires the entity to define the security events relevant to the system.

In addition, this requirement sets up parameters for the monitor and review processes. It is rarely feasible or productive to look at every security log on the system. Paragraph 629 of the FERC Order 706 acknowledges this reality when directing a manual log review. As a result, this requirement allows the manual review to consist of a sampling or summarization of security events occurring since the last review.

- R4.** Each Responsible Entity shall implement one or more documented processes that collectively include each of the applicable items in CIP-007-5 Table R4 – Security Event Monitoring. [Violation Risk Factor: Medium] [Time Horizon: Same Day Operations and Operations Assessment]
- M4.** Evidence must include each of the documented processes that collectively include each of the applicable items in CIP-007-5 Table R4 – Security Event Monitoring and additional evidence to demonstrate implementation as described in the Measures column of the table.

CIP-007-5 Table R4 – Security Event Monitoring			
Part	Applicability	Requirements	Measures
4.1	<p>High Impact BES Cyber Systems</p> <p>Medium Impact BES Cyber Systems.</p> <p>Associated Physical Access Control Systems</p> <p>Associated Electronic Access Control or Monitoring Systems</p> <p>Associated Protected Cyber Assets</p>	<p>Log generated events for identification of, and after-the-fact investigations of, Cyber Security Incidents that includes, as a minimum, each of the following types of events:</p> <p>4.1.1. Any detected failed access attempts at Electronic Access Points</p> <p>4.1.2. Any detected successful and failed login attempts</p> <p>4.1.3. Any detected malware</p> <p>4.1.4. Any detected potential malicious activity.</p>	<p>Evidence may include, but is not limited to, a paper or system generated listing of event classes for which the BES Cyber System is configured to generate logs. This listing must include the required event types.</p>
<p>Reference to prior version: CIP-005-4 R3, CIP-007-4 R5, R5.1.2 R6.1, R6.3</p>		<p>Change Description and Justification: <i>This requirement is derived from NIST 800-53 version 3 AU-2, which requires organizations to determine system events to audit for incident response purposes. The industry expressed confusion in the term “system events related to cyber security” from informal comments received on CIP-011. Changes made here clarify this term by allowing entities to first define these security events. Access logs from the ESP as required in CIP-005-4 R3 and user access and activity logs as required in CIP-007-5 R5 are also included here.</i></p>	

CIP-007-5 Table R4 – Security Event Monitoring			
Part	Applicability	Requirements	Measures
4.2	High Impact BES Cyber Systems Medium Impact BES Cyber Systems with External Routable Connectivity Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Generate alerts for events that the Responsible Entity determines to necessitate a real-time alert.	Evidence may include, but is not limited to paper or system-generated listing of event classes and conditions which necessitate real-time alerts; Assessment documentation or report showing analysis was performed to determine which events the Responsible Entity determines necessitate a real-time alert; Screenshots showing how real-time alerts are configured.
Reference to prior version: CIP-005-4 R3.2, CIP-007-4 R6.2		Change Description and Justification: <i>This requirement is derived from alerting requirements in CIP-005-4 R3.2 and CIP-007-4 R6.2 in addition to NIST 800-53 version 3 AU-6. Previous CIP Standards required alerting on unauthorized access attempts and detected Cyber Security Incidents, which can be vast and difficult to determine from day to day. Changes to this requirement allow the entity to determine events that necessitate an immediate response.</i>	

CIP-007-5 Table R4 – Security Event Monitoring			
Part	Applicability	Requirements	Measures
4.3	High Impact BES Cyber Systems Medium Impact BES Cyber Systems with External Routable Connectivity Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Detect and activate a response to event logging failures before the end of the next calendar day.	Evidence may include, but is not limited to, (i) dated event logging failures and screen-shots showing how real-time alerts were configured (ii) dated records showing that personnel were dispatched or a work ticket was opened to review and repair logging failures.
Reference to prior version: <i>New Requirement</i>		Change Rationale: <i>This requirement was derived from NIST 800-53 version 3 AU-5, which addresses response to audit processing failures. Some interpretations of version 4 CIP Cyber Security Standards considered the failure of the security event monitoring and alerting system to be a violation. The purpose of this requirement is to have mitigation in place rather than penalizing audit processing failures.</i>	
4.4	High Impact BES Cyber Systems Medium Impact BES Cyber Systems at Control Centers Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Retain BES Cyber System security-related event logs identified in 4.1 for at least the last 90 consecutive calendar days, where technically feasible.	Evidence may include, but is not limited to, security-related event logs from the past ninety days and records of disposition of security-related event logs beyond ninety days up to the evidence retention period.
Reference to prior version: <i>CIP-005-4 R3.2, CIP-007-4 R6.4</i>		Change Rationale: <i>No substantive change.</i>	

CIP-007-5 Table R4 – Security Event Monitoring			
Part	Applicability	Requirements	Measures
4.5	High Impact BES Cyber Systems Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Review a summarization or sampling of logged events every two weeks to identify unanticipated BES Cyber Security Incidents and potential event logging failures. Activate a response to rectify any deficiency identified from the review before the end of the next calendar day.	Evidence may include, but is not limited to, documentation describing the review, any findings from the review (if any), signed and dated documentation showing the review occurred, and dated evidence showing that personnel were dispatched or a work ticket was opened to rectify the deficiency.
Reference to prior version: <i>CIP-005-4 R3.2, CIP-007-4 R6.5</i>		Change Description and Justification: <i>Beginning in paragraph 525 and also 628 of the FERC Order 706, the commission directs a manual review of security event logs on a more periodic basis and suggests a weekly review. The Order acknowledges it is rarely feasible to review all system logs. Indeed, log review is a dynamic process that should improve over time and with additional threat information. Changes to this requirement allow for a weekly summary or sampling review of logs.</i>	

Rationale for R5: To help ensure that no authorized individual can gain electronic access to a BES Cyber System until the individual has been authenticated, i.e., until the individual's logon credentials have been validated. R5 also seeks to reduce the risk that static passwords, where used as authenticators, may be compromised.

Changing default passwords closes an easily exploitable vulnerability in many systems and applications.

For password-based user authentication, using strong passwords and changing them periodically helps mitigate the risk of successful password cracking attacks and the risk of accidental password disclosure to unauthorized individuals. In these requirements, the drafting team considered multiple approaches to ensuring this requirement was both effective and flexible enough to allow Responsible Entities to make good security decisions. One of the approaches considered involved requiring minimum password entropy, but the calculation for true information entropy is more highly complex and makes several assumptions in the passwords users choose. Users can pick poor passwords well below the calculated minimum entropy.

The drafting team also chose to not require technical feasibility exceptions for devices that cannot meet the length and complexity requirements in password parameters. The objective of this requirement is to apply a measurable password policy to deter password cracking attempts, and replacing devices to achieve a specified password policy does not meet this objective. At the same time, this requirement has been strengthened to require account lockout or alerting for failed login attempts, which in many instances better meets the requirement objective.

The requirement to change passwords exists to address password cracking attempts if an encrypted password were somehow attained and also to refresh passwords which may have been accidentally disclosed over time. The requirement permits the entity to specify the periodicity of change to accomplish this objective. Specifically, the drafting team felt determining the appropriate periodicity based on a number of factors is more effective than specifying the period for every BES Cyber System in the Standard. In general, passwords for user authentication should be changed at least annually. The periodicity may increase in some cases. For example, application passwords that are long and pseudo-randomly generated could have a very long periodicity. Also, passwords used only as a weak form of application authentication, such as accessing the configuration of a relay may only need to be changed as part of regularly scheduled maintenance.

The Cyber Asset should automatically enforce the password policy for individual user accounts. However, for shared accounts in which no mechanism exists to enforce password policies, the Responsible Entity can enforce the password policy procedurally and through internal assessment and audit.

Summary of Changes (From R5): CIP-007-4 R5.2.2 and R5.2.3 requiring the identification and management of shared account access have been removed. These requirements already exist in the authorization, security event monitoring and revocation of access, and guidance for these requirements makes clear the consideration of shared accounts. The requirement to identify and determine acceptable use for these accounts remains and the Standard includes additional guidance on types of accounts to identify and appropriate use of these account types.

CIP-007-4 R5.3 requires the use of passwords and specifies a specific policy of 6 characters or more with a combination of alpha-numeric and special characters. The level of detail in these requirements can restrict more effective security measures. For example, many have interpreted the password for tokens or biometrics must satisfy this policy and in some cases prevents the use of this stronger authentication. Also, longer passwords may preclude the use of strict complexity requirements. The password requirements have been changed to allow the entity to specify the most effective password parameters based on the impact of the BES Cyber System, the way passwords are used, and the significance of passwords in restricting access to the system. The SDT feels these changes strengthen the authentication mechanism by requiring entities to look at the most effective use of passwords in their environment. Otherwise, prescribing a strict password policy has the potential to limit the effectiveness of security mechanisms and preclude better mechanisms in the future.

- R5.** Each Responsible Entity shall implement one or more documented processes that collectively include each of the applicable items in *CIP-007-5 Table R5 – System Access Controls*. [*Violation Risk Factor: Medium*] [*Time Horizon: Operations Planning*]
- M5.** Evidence must include each of the applicable documented processes that collectively include each of the applicable items in CIP-007-5 Table 5 – System Access Controls and additional evidence to demonstrate implementation as described in the Measures column of the table.

CIP-007-5 Table R5 – System Access Control			
Part	Applicability	Requirements	Measures
5.1	High Impact BES Cyber Systems Medium Impact BES Cyber Systems. Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Validate credentials before granting electronic access to each BES Cyber System.	Evidence may include, but is not limited to, documentation describing how users are authenticated before being granted access and demonstrations showing authenticated access enforcement of internal and remote paths to the BES Cyber System.
Reference to prior version: CIP-007-4 R5		Change Rationale: <i>The requirement to enforce authentication for all user access is included here. The requirement to establish, implement, and document controls is included in this introductory requirement. The requirement to have technical and procedural controls was removed because technical controls suffice when procedural documentation is already required. The phrase “that minimize the risk of unauthorized access” was removed and more appropriately captured in the rationale statement.</i>	

CIP-007-5 Table R5 – System Access Control			
Part	Applicability	Requirements	Measures
5.2	High Impact BES Cyber Systems Medium Impact BES Cyber Systems. Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	The CIP Senior Manager or delegate must authorize the use of administrator, shared, default, and other generic account types.	Evidence may include, but is not limited to, a listing of accounts by account types and signed documentation or workflow by a CIP Senior Manager or delegate showing the approval of account types in use for the BES Cyber System.
Reference to prior version: <i>CIP-007-4 R5.2, R5.2.1</i>		Change Rationale: <i>CIP-007-4 requires entities to minimize and manage the scope and acceptable use of account privileges. The requirement to minimize account privileges has been removed because the implementation of such a policy is difficult to measure at best.</i>	
5.3	High Impact BES Cyber Systems Medium Impact BES Cyber Systems. Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Identify individuals who have authorized access to shared accounts.	Evidence may include, but is not limited to, listing of shared accounts and the individuals who have access to each shared account.
Reference to prior version: <i>CIP-007-4 R5.2.2</i>		Change Rationale: <i>No significant changes. Added “authorized” access to make clear that individuals storing, losing or inappropriately sharing a password is not a violation of this requirement.</i>	

CIP-007-5 Table R5 – System Access Control			
Part	Applicability	Requirements	Measures
5.4	All Responsible Entities	Procedural controls for initially changing default passwords, where technically feasible, unless the default password is unique to the device or instance of the application, on BES Cyber Assets, Electronic Access Control or Monitoring Systems, Physical Access Control Systems, and Protected Cyber Assets. For the purposes of this requirement an inventory of Cyber Assets is not required.	Evidence may include, but is not limited to: <ul style="list-style-type: none"> • Demonstration showing default vendor passwords have been changed, sampled on a locational basis. • Records of a procedure that passwords are changed when new devices are deployed. • Documentation in system manuals or other vendor documents showing default vendor passwords were generated pseudo-randomly and are thereby unique to the device.
Reference to prior version: CIP-007-4 R5.2.1		Change Rationale: <i>The requirement for the “removal, disabling or renaming of such accounts where possible” has been removed and incorporated into guidance for acceptable use of account types. This was removed because those actions are not appropriate on all account types. Added the option of having unique default passwords to permit cases where a system may have generated a default password or a hard-coded uniquely generated default password was manufactured with the BES Cyber System.</i>	

CIP-007-5 Table R5 – System Access Control			
Part	Applicability	Requirements	Measures
5.5	<p>High Impact BES Cyber Systems</p> <p>Medium Impact BES Cyber Systems.</p> <p>Associated Physical Access Control Systems</p> <p>Associated Electronic Access Control or Monitoring Systems</p> <p>Associated Protected Cyber Assets</p>	<p>For password-based user authentication, either technically or procedurally enforce the following password parameters:</p> <p>5.5.1. Password length that is the lesser of at least eight characters or the maximum length supported by the BES Cyber System.</p> <p>5.5.2. Minimum password complexity of three or more different types of characters (e.g., uppercase alphabetic, lowercase alphabetic, numeric, non-alphanumeric) or the maximum complexity supported by the BES Cyber System.</p> <p>5.5.3. Password change or an obligation to change the password on an entity-specified time frame based on the impact level of the BES Cyber System, the significance of passwords in the set of controls used to prevent unauthorized access to the BES Cyber System and existing service agreements, warranties or licenses.</p>	<p>Evidence may include, but is not limited to:</p> <ul style="list-style-type: none"> • System-generated reports or screen-shots of the system-enforced password parameters, including length, complexity and periodicity of changing passwords. • Attestations by individuals that the procedurally enforced passwords meet the password parameters.

CIP-007-5 Table R5 – System Access Control			
Part	Applicability	Requirements	Measures
	<p>Reference to prior version: <i>CIP-007-4 R5.3</i></p>	<p>Change Rationale: <i>CIP-007-4 R5.3 requires the use of passwords and specifies a specific policy of 6 characters or more with a combination of alpha-numeric and special characters. The level of detail in these requirements can restrict more effective security measures. The password requirements have been changed to permit the maximum allowed by the device in cases where the password parameters could otherwise not achieve a stricter policy. This change still achieves the requirement objective to minimize the risk of unauthorized disclosure of password credentials while recognizing password parameters alone do not achieve this. The drafting team felt allowing the Responsible Entity the flexibility of applying the strictest password policy allowed by a device outweighed the need to track a relatively minimally effective control through the TFE process..</i></p>	
5.6	<p>High Impact BES Cyber Systems Medium Impact BES Cyber Systems at Control Centers Associated Physical Access Control Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets</p>	<p>A process to limit, where technically feasible, the number of unsuccessful authentication attempts or generating alerts after a threshold of unsuccessful login attempts.</p>	<p>Evidence may include, but is not limited to:</p> <ul style="list-style-type: none"> • Screen-shots of the account-lockout parameters • Rules in the alerting configuration showing how the system notified individuals after a determined number of unsuccessful login attempts.
	<p>Reference to prior version: <i>New Requirement</i></p>	<p>Change Rationale: <i>Minimizing the number of unsuccessful login attempts significantly reduces the risk of live password cracking attempts. This is a more effective control in live password attacks than password parameters.</i></p>	

C. Compliance

1. Compliance Monitoring Process

1.1. Compliance Enforcement Authority

- Regional Entity; or
- If the Responsible Entity works for the Regional Entity, then the Regional Entity will establish an agreement with the ERO or another entity approved by the ERO and FERC (i.e. another Regional Entity) to be responsible for compliance enforcement.
- If the Responsible Entity is also a Regional Entity the ERO or a Regional Entity approved by the ERO and FERC or other applicable governmental authorities shall serve as the Compliance Enforcement Authority.
- If the Responsible Entity is NERC, a third-party monitor without vested interest in the outcome for NERC shall serve as the Compliance Enforcement Authority.

1.2. Evidence Retention

The following evidence retention periods identify the period of time an entity is required to retain specific evidence to demonstrate compliance. For instances where the evidence retention period specified below is shorter than the time since the last audit, the Compliance Enforcement Authority may ask an entity to provide other evidence to show that it was compliant for the full time period since the last audit.

- Each Responsible Entity shall retain data or evidence for three calendar years or for the duration of any regional or Compliance Enforcement Authority investigation; whichever is longer.
- If a Responsible Entity is found non-compliant, it shall keep information related to the non-compliance until found compliant or for the duration specified above, whichever is longer.

The Compliance Enforcement Authority shall keep the last audit records and all requested and submitted subsequent audit records.

1.3. Compliance Monitoring and Assessment Processes:

Compliance Audit

Self-Certification

Spot Checking

Compliance Investigation

Self-Reporting

Complaint

1.4. Additional Compliance Information

None

Table of Compliance Elements

R #	Time Horizon	VRF	Violation Severity Levels			
			Lower VSL	Moderate VSL	High VSL	Severe VSL
R1	Same Day Operations	Medium	N/A	N/A	The Responsible Entity did not document the logical network accessible ports and include why the ports are necessary.	The Responsible Entity did not disable or restrict access to unnecessary logical network accessible ports. OR The Responsible Entity did not disable or restrict the use of unnecessary physical ports used for network connectivity, console commands, or removable media.
R2	Operations Planning	Medium	N/A	N/A	N/A	The Responsible Entity did not identify a source or sources that are monitored for the release of security related patches, hotfixes, and/or updates for all software and firmware

R #	Time Horizon	VRF	Violation Severity Levels			
			Lower VSL	Moderate VSL	High VSL	Severe VSL
						<p>associated with the BES Cyber System or BES Cyber Assets.</p> <p>OR</p> <p>The Responsible Entity did not identify applicable security related patches, hotfixes, and/or updates and create a remediation plan, or revise an existing remediation plan within 30 days of release from the identified source.</p> <p>OR</p> <p>The Responsible Entity did not implement the remediation plan as required, except for CIP Exceptional Circumstances.</p>

R #	Time Horizon	VRF	Violation Severity Levels			
			Lower VSL	Moderate VSL	High VSL	Severe VSL
R3	Same Day Operations	Medium	N/A	N/A	The Responsible Entity did not deploy method(s) to deter, detect, or prevent malicious code on all Cyber Assets, Transient Cyber Assets and removable media.	The Responsible Entity did not deploy method(s) to deter, detect, or prevent malicious code. OR The Responsible Entity did not disarm or remove identified malicious code. OR Where signatures or patterns are used, the Responsible Entity did not deploy method(s) to update malicious code protections within 30 days of signature or pattern update availability.
R4	Same Day Operations and Operations	Medium	N/A	The Responsible Entity failed to identify and implement methods to review a summarization of	The Responsible Entity failed to identify and implement methods to generate real-time alerts for event logging	The Responsible Entity failed to identify and implement methods to

R #	Time Horizon	VRF	Violation Severity Levels			
			Lower VSL	Moderate VSL	High VSL	Severe VSL
	Assessment			logged events every two weeks to identify unanticipated Cyber Security Incidents and potential event logging failures, and activate a response before the end of the next calendar day.	failures, and activate a response to rectify the event logging failure before the end of the next calendar day. OR The Responsible Entity failed to identify and implement methods to retain BES Cyber System generated security-related events for at least the last 90 consecutive days, where technically feasible.	generate alerts for events that it determines to necessitate a real-time alert. OR The Responsible Entity failed to identify and implement methods to log generated events that it determines necessary for the identification and after-the-fact investigation of Cyber Security Incidents.
R5	Operations Planning	Medium	N/A	N/A	The Responsible Entity failed to implement procedures to authorize the use of administrative, shared, default, and other generic account types. OR The Responsible Entity	The Responsible Entity failed to implement methods to validate credentials before granting electronic access to BES Cyber Systems. OR

R #	Time Horizon	VRF	Violation Severity Levels			
			Lower VSL	Moderate VSL	High VSL	Severe VSL
					<p>failed to implement procedures to identify the individuals with authorized access to shared accounts.</p>	<p>The Responsible Entity failed to implement procedures for password-based user authentication.</p> <p>OR</p> <p>The Responsible Entity failed to implement procedures to change or have unique default passwords, where technically feasible.</p>

D. Regional Variances

None.

E. Interpretations

None.

F. Associated Documents

None.

Guidelines and Technical Basis

Requirement R1:

Requirement 1 exists to reduce the attack surface of BES Cyber Assets by requiring entities to disable known unnecessary ports. The intent is for the entity to know what is accessible on their assets and systems, why they are needed, and disable or restrict access to all other ports.

1.1. For the logical network ports this is most often accomplished by disabling the corresponding service or program that is listening on the port. It can also be accomplished through using host-based firewalls or other means on the device to restrict access. This control is another layer in the defense against network-based attacks, therefore it is the intent that the control be on the device itself; blocking ports at a perimeter does not satisfy this requirement. If a device has no provision for disabling or restricting logical ports on the device (example - purpose built devices that run from firmware with no port configuration available) then those ports that are open are deemed necessary.

1.2. Examples of physical I/O ports include network, serial and USB ports external to the device casing. BES Cyber Systems should exist within a Defined Security Boundary in which case the physical I/O ports have protection from unauthorized access, but it may still be possible for accidental use such as connecting a modem or inserting a USB drive with auto-run capability. In cases where the Component cannot logically restrict physical ports, entities should have clear signs or obstructions indicating the unnecessary ports are not to be used.

Requirement R2:

The intent of R2 is to require entities to know, track, and mitigate the known software vulnerabilities associated with their BES Cyber Assets. It is not strictly an “install every security patch” requirement; its main intention is to “be aware of in a timely manner and manage all known vulnerabilities” requirement.

Patch management is required for BES Cyber Systems that are accessible remotely as well as standalone systems. Stand alone systems are vulnerable to intentional or unintentional introduction of malicious code. A sound defense-in-depth security strategy employs additional measures such as physical security, malware prevention software, and software patch management to reduce the introduction of malicious code or the exploit of known vulnerabilities.

One or multiple processes could be utilized. An overall assessment process may exist in a top tier document with a low tier documents establishing the more detailed process followed for individual systems. Low tier documents could be used to cover BES Cyber System nuances that may occur at the system level.

2.1. *Documenting the source is required to determine when the assessment timeframe clock starts. This requirement handles the situation where security patches can come from an original source (such as an operating system vendor), but must be approved or certified by another source (such as a control system vendor) before they can be assessed and applied in order to not jeopardize the availability or integrity of the control system. The source can take many forms. The National Vulnerability Database, Operating System vendors, or Control System vendors*

could all be sources to monitor for release of security related patches, hotfixes, and/or updates. In the event that software or firmware is no longer supported by a software or firmware vendor or Control System vendor it can be noted in your source document. Considerable care must be taken in applying security related patches, hotfixes, and/or updates or applying compensating measures to BES Cyber System or BES Cyber Assets that are no longer supported by vendors. The security patches, hotfixes, and/or updates or compensating measures may reduce the reliability of the system. The Responsible Entity must be allowed to evaluate their individual risk exposure and determine if actions must be taken to secure the system.

2.2. The intent is for Responsible Entities to perform an assessment of security related patches as they are released from their monitored source and create a remediation plan for applicable patches as to how the vulnerability will or has already been remediated. An assessment should consist of determination of the applicability of the entity's specific environment and systems. If the patch is determined to be non-applicable, that is documented with the reasons why and the entity is compliant. If the patch is applicable, the assessment can include a determination of the risk involved, how the vulnerability can be remediated, and the steps the entity has previously taken or will take. If the entity has to take steps to mitigate this new vulnerability, the remediation plan will include a timeframe. Timeframes do not have to be designated as a particular calendar day but can have event designations such as "at next scheduled outage of at least two days duration". The Responsible Entities can use the information provided in the Department of Homeland Security "Quarterly Report on Cyber Vulnerabilities of Potential Risk to Control Systems" as a source. The DHS document "Recommended Practice for Patch Management of Control Systems" provides guidance on an evaluative process. It uses severity levels determined using the Common Vulnerability Scoring System Version 2. Determination that a security related patch, hotfix, and/or update poses too great a risk to install on a system or is not applicable due to the system configuration should not require a TFE.

When documenting the remediation plan measures it may not be necessary to document them on a one to one basis. The remediation plan measures may be cumulative. A measure to address a software vulnerability may involve disabling a particular service. That same service may be exploited through other software vulnerabilities. Therefore disabling the single service has addressed multiple patched vulnerabilities.

2.3. The entity has been notified of, has assessed, and has developed a plan to remediate the known risk and that plan must be implemented. Remediation plans that only include steps that have been previously taken are considered implemented upon completion of the documentation. Remediation plans that have steps to be taken to remediate the vulnerability must be implemented by the timeframe the entity documented in their plan. There is no maximum timeframe in this requirement as patching and other system changes carries its own risk to the availability and integrity of the systems and may require waiting until a planned outage. In periods of high demand or threatening weather, changes to systems may be curtailed or denied due to the risk to reliability.

Requirement R3:

Common malware introduction methods include web browsing, email attachments, and portable storage media. Due to the wide range of equipment comprising the BES Cyber Systems and the wide variety of vulnerability and capability of that equipment to malware, it is not practical within the standard to prescribe how malware is to be addressed on each component. Rather, the Responsible Entity determines on a BES Cyber System basis which components have susceptibility to malware intrusions and documents their plans and processes for addressing those risks and provides evidence that they follow those plans and processes. There are numerous options available including traditional anti-virus solutions for common operating systems, white-listing solutions, network isolation techniques, portable storage media policies, Intrusion Detection/Prevention (IDS/IPS) solutions, etc. If an entity has numerous BES Cyber Systems or components that are of identical architecture, they may provide one process that describes how all the components are covered.

For malware detection technologies that are updated in response to evolving threats or depend on signatures of known attacks, the entity must specify how those updates are tested before implementation. The testing should not negatively impact the reliability of the BES. The testing is focused on the update itself and if it will have an adverse impact on the BES Cyber System. The testing in no way implies that the entity is testing to ensure that malware is indeed detected by introducing malware into the environment. It is strictly focused on insuring that the update does not negatively impact the BES Cyber System before those updates are placed into production. This includes the instance where the update may provide a “false positive.”

Requirement R4:

Refer to NIST 800-92 for additional guidance in security event monitoring.

4.1. In a complex computing environment and faced with dynamic threats and vulnerabilities, it is not practical within the Standard to enumerate all security-related events necessary to support the activities for alerting and incident response. Rather, the Responsible Entity determines which computer generated events are necessary to log, provide alerts and monitor for their particular BES Cyber System environment.

Specific security events already required in version 4 of the CIP Standards carry forward in this version. This includes access attempts at the Electronic Access Points, if any have been identified for a BES Cyber Systems. Examples of access attempts include: (i) blocked network access attempts, (ii) successful and unsuccessful remote user access attempts, (iii) blocked network access attempts from a remote VPN, and (iv) successful network access attempts or network flow information.

User access and activity events include those events generated by Cyber Assets within the Electronic Security Perimeter that have access control capability. These types of events include: (i) successful and unsuccessful authentication, (ii) account management, (iii) object access, and (iv) processes started and stopped.

It is not the intent that if a device cannot log a particular event that a TFE must be generated. The intent is that if any of the items in the bulleted list (for example, user logouts) can be

logged by the device, but the entity disables or neglects to enable that logging, it is a violation. If the device does not have the capability of logging that event, the entity remains compliant.

4.2. Real-time alerting allows the cyber system to automatically communicate events of significance to designated responders. This involves configuration of a communication mechanism and log analysis rules. Alerts can be configured in the form of an email, text message, or system display and alarming. The log analysis rules can exist as part of the operating system, specific application or a centralized security event monitoring system. On one end, a real-time alert could consist of a set point on an RTU for a login failure, and on the other end, a security event monitoring system could provide multiple alerting communications options triggered on any number of complex log correlation rules.

The events triggering a real-time alert may change from day to day as system administrators and incident responders better understand the types of events that might be indications of a cyber-security incident. Configuration of alerts also must balance the need for responders to know an event occurred with the potential inundation of insignificant alerts. The following list includes examples of events a Responsible Entity should consider in configuring real-time alerts:

- Detected known or potential malware or malicious activity
- Login failures for critical accounts
- Interactive login of system accounts
- Enabling of accounts
- Newly provisioned accounts
- System administration or change tasks by an unauthorized user
- Authentication attempts on certain accounts during non-business hours
- Unauthorized configuration changes
- Insertion of removable media in violation of a policy

4.3. Event logging failures occur when the components of the BES Cyber System cannot log events the Responsible Entity designated in 4.1. The most common reason for event logging failures is the event log being filled up beyond its configured storage threshold. However, there may be any number of other reasons for event logging failures.

For centralized logging systems, it should not be considered a failure if communication goes down between the cyber asset and the logging system if the cyber asset can store the logs locally for a period of time until the communication comes back up.

4.5. Reviewing logs every two weeks can consist of analyzing a summarization or sampling of logged events. NIST SP800-92 provides a lot of guidance in periodic log analysis. If a centralized security event monitoring system is used, log analysis can be performed top-down starting with a review of trends from summary reports. The log review can also be an extension of the exercise in identifying those events needing real-time alerts by analyzing events that are not fully understood or could possibly inundate the real-time alerting.

Requirement R5:

Account types referenced in this guidance typically include:

- Shared user account: An account used by multiple users for normal business functions by employees or contractors. Usually on a device that does not support Individual User Accounts.
- Individual user account: An account used by a single user.
- Administrative account: An account with elevated privileges for performing administrative or other specialized functions. These can be individual or shared accounts.
- System account: Accounts used to run services on a system (web, DNS, mail etc). No users have access to these accounts.
- Application account: A specific system account, with rights granted at the application level often used for access into a Data Base.
- Guest account: An individual user account not typically used for normal business functions by employees or contractors and not associated with a specific user. May or may not be shared by multiple users.
- Remote access account: An individual user account only used for obtaining Interactive Remote Access to the BES Cyber System.

5.3. Where possible, any accounts provided by a vendor should be removed, renamed, or disabled prior to production use of the Cyber Asset or BES Cyber System. If this is not possible, the passwords must be changed from the default provided by the vendor. Default passwords can be commonly published in vendor documentation that is readily available to all customers using that type of equipment and possibly published online.

The requirement option to have unique password addresses cases where the Cyber Asset generates or has assigned pseudo-random default passwords at the time of production or installation. In these cases, the default password does not have to change because the system or manufacturer created it specific to the Cyber Asset.

5.5. Technical or procedural enforcement of password parameters are required where passwords are the only credential used to authenticate individuals. Technical enforcement of the password parameters means a Cyber Asset verifies an individually selected password meets the required parameters before allowing the account to authenticate with the selected password. Technical enforcement should be used in most cases when the authenticating Cyber Asset supports enforcing password parameters. Likewise, procedural enforcement means requiring the password parameters through procedures. Individuals choosing the passwords have the obligation of ensuring the password meets the required parameters.

Password complexity refers to the policy set by a Cyber Asset to require passwords to have one or more of the following types of characters: (1) lowercase alphabetic, (2) uppercase alphabetic, (3) numeric, and (4) non-alphanumeric or "special" characters (e.g. #, \$, @, &), in various combinations.

The requirement to change passwords permits the Responsible Entity to determine the periodicity of the password change in their policies and procedures based on a number of factors. The following table suggests appropriate periodicity requirements for passwords based on these factors.

Account Type	Impact Level	Significance of passwords in preventing unauthorized access	Existing Service Agreements	Suggested Periodicity of Password Change
User account password	High	Primary access path	None.	90 days
User account password	Medium	Primary access path	None.	180 days
Shared account Password for a microprocessor relay, PLC, RTU, etc.	Medium	Local access path. Individuals must authenticate at an upstream device prior to gaining access.	None.	During regularly scheduled maintenance
Shared account password for a generation control system	Medium	Local access path. Individuals must authenticate at an upstream device prior to gaining access.	None.	During scheduled plant outages
Administrative account passphrase with 15+ characters	High or Medium	Local access path. Remote user must be authenticated using a different account	None.	1 year
System account password with 25+ pseudo-random characters	High or Medium	Local access path	None.	2 years or more