

1 **Free Market Choice for Appliance**  
2 **Physical Layer Communications**

3  
4 prepared by

5 Conrad Eustis, Portland General Electric

6  
7 edited by

8 Yvan Castilloux, People Power Corporation

9 Mike Coop, heyCoop, LLC

10 Michel Kohanim, Universal Devices

11 Dr. Chellury (Ram) Sastry, Pacific Northwest National Lab

12 Brian Seal, Electric Power Research Institute

13 Dr. Kenneth Wacks\*, [www.kenwacks.com](http://www.kenwacks.com)

14  
15 prepared for

16 GridWise Architecture Council / NIST / SGIPGB

17 by the

18 Home-to-Grid Domain Expert Working Group

19 June 4, 2010

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21 \* Member, GridWise Architecture Council, U.S. Department of Energy

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24 **Executive Summary**

- 25 1. The home energy management market is at an early development stage.  
26 Existing technologies are being integrated into innovative new energy  
27 management applications, while new technologies are being specifically  
28 developed to address this market. The dataset regarding consumer behavior  
29 and responses to these new applications is miniscule. While beliefs on how  
30 consumers will respond over time continue to be postulated, no one is certain  
31 which approach(es) to home energy management will prevail—from a business  
32 model, user interface, device, or communications standpoint.

33 Accordingly, we believe that it is premature to choose any particular home  
34 energy management technologies now, particularly in the area of  
35 communication. As an analogy, consider how the use of the Internet developed  
36 as technology evolved. Internet access is available via many different  
37 MAC/PHY technologies, each of which is appropriate for some applications.  
38 Smart Grid-specific technologies will continue to evolve to serve specific  
39 markets. To encourage innovation, physical communications standards should

40 not be mandated, certainly not at too early a stage in the market development  
41 process.

42 2. Some stakeholders support the architecture of embedding communication  
43 protocols in appliance. However, selecting a short list of communication  
44 transports to be embedded in appliances at this early stage is fraught with  
45 unintended risks to consumers. Such risks may include obsolescence and the  
46 possibility of unauthorized, remote access to appliances via the embedded  
47 communications capability. Industry should focus on developing secure  
48 messaging models to ensure standardized messaging delivery in a secure fashion,  
49 *regardless* of communications transport.

50 3. To address the risks identified in #2 the H2G group will develop high level  
51 requirements for a modular appliance socket interface (like USB, PCI, etc.) (the  
52 “Socket Interface”). The Socket Interface must define the physical  
53 characteristics and a data transfer protocol sufficient to ensure interoperability  
54 and extensibility. These requirements should be passed to NIST and the  
55 SGIPGB so they may create a PAP to define the detailed physical, logical, and  
56 testing the specifications.

57 The objective of the Socket Interface is to provide original equipment  
58 manufacturers (OEMs) with an alternative architecture for enabling innovation.  
59 This architecture reduces the risk of obsolescence and relieves the appliance  
60 manufacturer of the responsibility of designing and warranting a secure HAN  
61 (home area network) method. The responsibility instead shifts to the energy  
62 service provider who has an ongoing relationship with the customer and who  
63 gains the benefits from energy control. Additionally, this architecture allows  
64 customers, subsequent to the appliance purchase, to insert a communications  
65 module that supports a communications method consistent with a service  
66 provider’s infrastructure, or consistent with the customer’s existing home-  
67 energy management system.

68 This Socket Interface approach follows proven, best engineering practices to  
69 introduce nascent communication technology into existing products. Well-  
70 defined socket interfaces have proven to be the most durable interface available  
71 in consumer goods. Not embedding a specific HAN protocol directly inside the  
72 appliance also gives the consumer ultimate control over access and security.  
73 The customer always has the option to remove an inadequate or malfunctioning  
74 communication device. This architecture also allows the customer, or their  
75 service provider, to replace the existing communications option with a more  
76 advanced, or feature-rich option at any time.

77

## 78 **Introduction**

79 The Energy Independence and Security Act (EISA) of 2007 directed NIST to assess and  
80 coordinate the development of interoperability standards that would be required for the  
81 realization of electric Smart Grid. NIST is working with many agencies such as DOE,  
82 FERC, and NARUC to fulfill this mandate. (Please see the Smart Grid overview at  
83 [www.nist.gov/smartgrid](http://www.nist.gov/smartgrid).)

84  
85 In residences, Smart Grid communications for energy management between networked  
86 appliances and devices is facilitated both by wireless and wired communications protocols  
87 that comprise home area networks (HANs). Today, no single HAN protocol dominates  
88 the market, or is sufficiently mature enough to be called pervasive. Even widely used  
89 technologies like Wi-Fi are only one of multiple wireless options that are available to  
90 consumers.

91  
92 Until sufficient real-world market data exists, it is impossible to forecast accurately which  
93 protocols will be cost-effective options for HAN applications beyond Internet access,  
94 such as demand response (DR). Also, the industry and regulators must gain extensive  
95 field experience about the performance of wireless communications in a wide variety of  
96 home construction environments. Furthermore, many networking solutions exist,  
97 including Ethernet on twisted-pair wiring, powerline carrier communications, phoneline,  
98 coaxial cable, and numerous flavors of wireless. Although many new homes now include  
99 wired infrastructure to enable easier deployment of data networks, all these wired  
100 technologies combined are a fraction of the installed base of Wi-Fi. The significant  
101 economic advantages of the Socket Interface approach are detailed in the section titled:  
102 Economic Consequences.

103  
104 Some well-organized stakeholders are proposing to choose a “preferred” protocol for  
105 both wired and wireless networking. This paper presents technical, market, and economic  
106 arguments why such a choice of HAN technologies at this early stage would likely be a  
107 serious, shortsighted mistake. Instead, we offer specific recommendations to NIST for  
108 adopting an alternative approach.

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## 111 **Technical Issues with Selecting a Physical Layer Protocol**

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### 113 **What are the Real Requirements for Communications Protocols?**

#### 114 Limitations of Advanced Metering Infrastructure (AMI)

115 AMI networks have been proposed for demand response. However, the following issues  
116 may challenge an AMI network:

117

- 118       • When large quantities of customers participate in DR using synchronized rate  
119       designs like time of use (TOU) and critical peak pricing (CPP), the rebound in  
120       demand when high-price periods end may create load problems.<sup>1</sup>
- 121       • If short duration (e.g., five-minute) real time prices are the solution, the  
122       combination of limited available bandwidth today, asymmetric loading, and long  
123       latency of AMI networks may not be appropriate to convey<sup>2</sup> real time price signals  
124       to one billion<sup>3</sup> home appliances.
- 125       • Latency and signaling requirements for ancillary services may stress AMI  
126       networks.<sup>4</sup>
- 127       • Network requirements for sending phasor information that keeps millions of roof  
128       top solar units on-line during grid transients may not align with AMI networks.  
129
- 130   Clearly we need flexibility in communication protocols to enable the more demanding  
131   grid applications anticipated.  
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<sup>1</sup> The rebound problem from large direct load control programs is well known empirically with many credible references published by EPRI and IEEE. A method to alleviate the problem, such as randomizing restart after a curtailment event, was described by Burke and Auslander, *Modular and Extensible Systemic Simulation of Demand Response Networks* at the Conference on Power Systems in Winnipeg October 2008. [http://billstron.com/documents/SystemicControlModel\\_cigreCanada.pdf](http://billstron.com/documents/SystemicControlModel_cigreCanada.pdf).

There are no large implementations of CPP in the US; consequently there is no experience with CPP rebound. In many technology-enabled pilots, CPP has the effect of causing a significant curtailment as in direct load control. However unlike direct load control programs where the utility can control the rebound through the techniques described above, utilities are at the mercy of appropriate rebound control strategies implemented by third parties.

<sup>2</sup> The author has direct personal experience with the operation of more than one radio-based AMI systems installed at Portland General Electric. AMI systems were not designed to send recurring commands or messages to a significant percentage of the communication nodes over a short period, or even hourly. There is enough bandwidth however, to achieve this type of messaging with group broadcast techniques. However these group broadcast techniques may expose undesirable security problems. Even if the broadcasts are secure, frequent repetitive messaging will likely interfere with robust collection of meter data.

<sup>3</sup> One billion appliances assume a future state with most significant appliances receiving control or price signals. This is based on growth from 110 million households in 2010 with an average of five loads appropriate for control. Refrigerators, freezers, window air-conditioning units, dehumidifiers, dishwashers, water heaters, electric dryers, electric space heating, central air-conditioning, pool pumps, electric spas, and others such appliances could be cost effective demand response control points

<sup>4</sup> Certain appliances such as electric water heaters are ideal for providing ancillary services or absorbing unexpected production from wind generation plants. Frequency regulation signals can change as often as every minute and as described above the AMI networks are not design to send messages every minute. Even a broadcast of such a command every minute will compromise system performance for meter reading. Thus frequency regulation must be implemented for autonomous, local control. However, the control algorithms could be driven by settings that can be updated via the AMI network, and the performance of the appliance under these algorithms could be collected daily. But use cases to modify control algorithms and to collect performances metrics have not been developed.

135 Are Current Utility Requirements Realistic?

136 Some industry stakeholders have recently commented that certain use cases requiring  
137 feedback from appliances may not be accurate or realistic. Specifically, Google has  
138 recommended relying upon meter data for statistical analysis rather than state information  
139 from appliances, such as customer override of a control signal. The Google approach<sup>5</sup> is  
140 to consider home energy consumption from a macro level, through the use of meter data.  
141 There is a real risk that appliance manufacturers and home energy-management system  
142 providers will take the OpenHAN requirements and expend unnecessary time and money  
143 implementing use cases that don't have proven value when they could be starting with a  
144 much simpler set of uses cases and commands.

145  
146 The importance of the recommended Socket Interface approach is that the initial  
147 specification could define a short list of messages with desired, but optional, behavior  
148 when the appliance receives them. For example a message that represents "price is higher  
149 than average" could be associated with the desired behavior of "cut back average power  
150 level or defer operation." The communication module has responsibility to translate the  
151 current and any future complex use cases to the relevant command set available at the  
152 appliance. Under this approach there is no need to second guess whether the OpenHAN  
153 requirements are correct or incorrect. The communication module plugged in by the  
154 consumer will implement OpenHAN requirements.

155  
156 If the early attempts reveal flaws, then the requirements are easily repaired. In the worst  
157 case, the consumer will be sent a new communication module but the appliance will be as  
158 reliable and functional as the day it was purchased. Some appliances may be able to  
159 accept the more complex use cases directly without translation, but the benefit of starting  
160 simple is that a basic command set could be implemented sooner. This has large  
161 economic benefits. Appliance OEMs don't have to wait for the complex use cases to be  
162 vetted by the utility industry. Also there is no risk of incorrectly embedding the  
163 interpretation of the more complex use case in the appliance firmware.

164  
165 A question to be answered is whether the breadth and depth of current use cases burden  
166 appliance OEMs with too much cost for communication. For this reason, we think it is  
167 premature to mandate full-stack communications and transport protocols for appliance  
168 interfaces. Instead, we should start with the essential and basic requirements, and let  
169 market experience guide revisions and protocol extensions. Starting with a simple but  
170 extensible Socket Interface will ensure an innovative, cost-competitive market delivering  
171 benefits for consumers, utilities, and regulators.

172  
173 The approach described above to eliminate complexity for OEMs is consistent with the  
174 reasoning provided by AHAM (Association of Home Appliance Manufacturers) at an  
175 April 2010 meeting sponsored by EPRI where AHAM suggested the use of an embedded  
176 "light" communication protocol. The AHAM model moves most of the security

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<sup>5</sup> The Google approach is stated in comments regarding the development of OpenHAN 2.0 on March 30, 2010.

177 problems and translation of OpenHAN messaging to a hub or gateway in the home but  
178 external to the appliance. If this light communication protocol follows an open protocol  
179 common to all OEMs, it would help minimize obsolescence. However, there is still the  
180 risk that the selected physical link may not operate in some home, multifamily, or farm  
181 settings. If the appliances OEMs do not converge on a single open protocol from the  
182 appliance to the hub, obsolescence of the appliance communications protocol is certainly an  
183 issue.

184

### 185 Beyond the Smart Grid and Energy Management: the Inter-connected Home

186 Energy Management is only a subset of home communication applications. Home  
187 entertainment systems, such as video gaming systems, TVs, set-top boxes, computer  
188 systems, and smart appliances will be interconnected to enable services we cannot even  
189 imagine today. These use cases are not yet well understood. In order to enable this  
190 capability, a communication protocol embedded in smart appliances needs to be flexible  
191 in order to adapt to the marketplace by offering solutions customers can afford and  
192 understand.

193

### 194 Firmware Upgrade Limitations with Embedded Communications

195 Appliance firmware upgrades in the field must be considered for those devices that  
196 participate in DR. However, this is a challenge for appliances because some  
197 communication systems to the home may be one-way or relatively slow. Also, the  
198 additional cost and complexity for appliance makers may be difficult to justify—a truck  
199 roll every four or five years adds cost that OEMs, utilities, and consumers will be  
200 unwilling to bear. The alternative, for consumers to bring their appliance to a repair  
201 center for upgrade is unreasonable. The Socket Interface approach means the repair  
202 option for the service provider is to send the customer a new communication module.

203

### 204 Standardized Socket Interface for Communications

205 One solution to these technical problems might be the Socket Interface that would allow  
206 smart appliances to work with a variety of communications devices. Any HAN device  
207 would then be customer-installable via a plug-in communication device costing \$5 to \$10.  
208 For example, RS-232, USB, a proposal by EPRI, and U-SNAP are all possible options for  
209 a Socket Interface. The EPRI project aims to create an interface specification after  
210 soliciting interface requirements from utilities, appliance OEMs, and communication  
211 device manufacturers. At this price point, the consumer can readily adopt new  
212 communication methods to meet the value propositions of tomorrow—not so with  
213 embedded appliance communications designed for the needs of today. Obviously, the  
214 Socket Interface would need to be carefully chosen to support anticipated  
215 communications requirements.

216

### 217 **Communication Solution**

218 There is no optimum single choice of access networks (e.g., xDSL, cable, satellite, fiber,  
219 GSM/CDMA, WiMAX) to deliver energy management data and/or control messages to

220 the consumer premises—if there were, utilities would be using it by now.<sup>6</sup> Instead,  
221 utilities deploy various methods today, and will continue to do so in the future. One-way  
222 VHF and one-way pager actually top the list of the most commonly used communication  
223 methods based on the volume of points that have been deployed. Rural utilities have  
224 used low speed power line communication techniques for decades to read meters because  
225 of the value proposition. Recently, some utilities have proposed reaching homes using  
226 one network technology for access, then continuing into the home with other networks  
227 such as LonWorks, BACNet, ZigBee, IEEE P1901, or ITU G.hn.

228

229 The key motivator for choosing a utility access network is low cost and reliability. One-  
230 way, FM/RDS is another method gaining traction in some areas of California and Canada  
231 because it meets the needs of simple implementation, low cost, and reliability.

232

233 Basic two-way communications enhances reliability by acknowledging the transmitted  
234 packet. A notable example of an acknowledged protocol for DR has been deployed by  
235 Florida Power & Light (FPL) Company to more than a million points. The technology  
236 chosen was *Two-Way Automatic Communications System* (TWACS<sup>®</sup> from Aclara). Non-  
237 communicating meters are used in this particular program. The return communications  
238 channel acknowledges the receipt of a utility control signal for appliance operation,  
239 allowing FPL to verify that the control signal has reached the controlled point. Ironically,  
240 with AMI, the interval data can be used to validate load response; consequently,  
241 communications to the appliance with a response from the application rather than just an  
242 acknowledgement is not needed to validate that the direct load control signal has reached  
243 the premises. Under time-varying pricing, customers will be responsible (as in any other  
244 retail market) for observing and responding to price signals.

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<sup>6</sup> For the advantages of different physical layer protocols see the references.

ITU-T, G.995.1 (02/01) Overview of digital subscriber line (DSL) Recommendations [ITU-T standards are called "recommendations." ITU, the International Telecommunications Union, is part of the United Nations.]

"Design Review of Satellite Telemetry based on CCSDS standards and Proposed Hardware Implementation of CanSat," by Waqas Afzal and Adnan Mahmood, *Proceedings of the International MultiConference of Engineers and Computer Scientists* 2008 Volume II IMECS 2008, 19-21 March, 2008, Hong Kong.

"Residential Fiber Optic Subscriber Loops: Information Pipeline or Technology Pipedream?" by B. Mullinix, *IEEE Journal on Selected Areas in Communications*, December 1986.

"Digital cellular telecommunications system (Phase 2+); Specification of the Subscriber Identity Module - Mobile Equipment (SIM - ME) interface, (GSM 11.11)," ETSI (European Telecommunications Standards Institute).

TIA-95-B (October 2004), *Mobile Station-Base-Base Station Compatibility Standard for Wideband Spread Spectrum Cellular Systems* [CDMA].

IEEE Standard 802.16-2001, *IEEE Standard for Local and metropolitan area networks - Part 16: Air Interface for Fixed Broadband Wireless Access Systems* [WiMAX].

IEEE Std 802.16e-2005 *Amendment to IEEE Standard for Local and Metropolitan Area Networks - Part 16: Air Interface for Fixed Broadband Wireless Access Systems - Physical and Medium Access Control Layers for Combined Fixed and Mobile Operation in Licensed Bands*.

246 In the present heterogeneous utility environment, no single protocol is likely to be best  
247 for a specific home and application. Of greater concern with 2-way DR programs is the  
248 fact that the industry, comprised of utilities, appliance makers, and DR providers, has had  
249 experience with only a few thousand homes. Customers in these carefully managed pilots  
250 based had strong support for the new two-way communication technologies being tested.  
251 Under the circumstances, our proposition is that simply not enough evidence of market  
252 experience exists to pick protocol winners.

253

### 254 **Obsolescence**

255 Typically, home appliances can be expected to last twenty years or more; significant  
256 changes occur in the communications industry in such a timeframe. For example, twenty  
257 years ago home PC ownership was 19%, with almost none connected to the Internet. As  
258 technology evolved, so too have network protocols, with some becoming obsolete in as  
259 few as five years. While the Internet launched packet switching on wired networks, it  
260 evolved to embrace a wide range of physical media, such as radio, fiber optics, coaxial  
261 cable, and twisted pair wires. The Internet incorporates myriad networking technologies  
262 including Ethernet, Wi-Fi, cellular, WiMAX, powerline carrier, and more. Each solution  
263 was developed in order to meet the constraints of the operating environment and the  
264 needs of the applications.

265

266 A similar type of environment is envisioned for the Smart Grid, one that will require a  
267 range of flexible connectivity options. Thus, based on current limited evidence, it would  
268 be too risky a proposition to propose HAN communication standards based on the  
269 existing suite of protocols, some of which could very well be obsolete in five years or less.

270

271

### 272 **Best Engineering Practices**

273 The communication modularity in personal computers (PC), now a household  
274 commodity, provides an excellent example for the Smart Grid industry. The life of a PC  
275 is typically only three to five years, and yet, manufacturers were so concerned about  
276 obsolescence and lack of interoperability that they developed modular standardized  
277 physical interfaces—enabling them to adapt and support newer communications  
278 technologies. These interfaces were based on socket architectures for service offerings  
279 such as wireless connectivity to hedge against obsolescence risks. Example of such  
280 sockets included the serial port, the ISA slot, the PCI slot, and the PCMCIA socket  
281 (which accommodated plug-in Ethernet and Wi-Fi modules, storage, and other  
282 technologies). By the mid 1990s, PC manufacturers had enough experience to add  
283 Ethernet directly to the PC motherboard, However, since Ethernet was a relatively new  
284 technology, it was added via the PCI socket in accordance with best engineering practices.  
285 This engineering practice was valid and wise because the initial network interface cards  
286 were not always interoperable. The customer could easily correct the network problem  
287 by buying a relatively inexpensive new card rather replace the PC or living without  
288 network functionality.

289

290 This example demonstrates that embedded communication technologies are best  
291 considered only after 1) a standard has been accepted by the market, and 2) shortcomings  
292 found in a sufficiently large (e.g., the first 10 million) number of units have been resolved,  
293 and 3) best design practices are understood by most manufacturers.

294

### 295 **Appliance Makers not Motivated to Collaborate on a Communications Protocol**

296 Currently, the largest appliance OEMs do not have the motivation to collaborate on a  
297 common communications protocol. Rather, these OEMs prefer to maintain a proprietary  
298 machine-local protocol used for inter-module communications within a single appliance  
299 and not open the possibility of interoperable communication with their competitors.

300 These local protocols could easily communicate with a small transceiver embedded in the  
301 appliance for communication with the Smart Grid. However, with the diversity of  
302 proprietary protocols used, this transceiver module would also be proprietary and specific  
303 to the appliance manufacturer. Without evidence of a significant market advantage of  
304 providing a smart-grid appliance, the OEMs are not willing to move towards a common  
305 local protocol to interface with a smart-grid transceiver. Considerable value would be  
306 gained by adopting a best-practices approach through research, field trials, and learning  
307 from market failures and successes.

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## 310 **Market Issues with Selecting a Physical Layer Protocol**

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### 312 **Customer Experience with Two-Way Control Protocols for Demand Response**

313 As mentioned above, customer experience with communication embedded in appliances  
314 is practically non-existent; thus, we don't have convincing answers to the following  
315 questions:

316 • What are the market acceptance barriers to two-way communication technologies  
317 (versus one-way communication technologies)? How much DR market  
318 opportunity will be lost if those customers who prefer to participate only  
319 anonymously under a one-way signaling process opt out? (Market tests have  
320 revealed some consumer resistance to two-way communications, particularly due  
321 to privacy concerns.)

322 • Will manufacturers and customers prefer energy management embedded in  
323 existing network electronics, such as cable/DSL modems, VoIP answering  
324 machines, Internet connected TVs, and home media centers? Communication  
325 technologies embedded in these relatively short life span devices will change over  
326 the life of these appliances—to the consumer's detriment or benefit?

327 • What business entity is suited to provide service for in-home energy management:  
328 store staffs (e.g., Geek Squad), HVAC technicians, utilities themselves, or new  
329 Internet-based businesses? Won't these entities have preferences for the  
330 communications method to reach the appliances?

331

**332 Unintended Market Outcomes**

333 If appliance manufacturers embed “standardized” communications protocols into their  
334 appliances, and with all the attendant business risks highlighted above, we may  
335 inadvertently stifle innovative appliance design. For example, the cost of embedding  
336 communications could instead be utilized towards more creative design of “DR-ready”  
337 appliances with sophisticated operational flexibility that can be invoked when necessary.

338

339 Embedding communication protocols in appliances may impose security and  
340 obsolescence risks on the appliance OEM, the customer, or both, but likely not upon the  
341 utility that holds the value proposition for smart appliances in the first place.

342

343

**344 Risks of Selecting a Physical Layer Protocol**

345

**346 Selecting Specific Protocols Now Imposes Unnecessary Risk**

347 Recommending a small list of protocols now creates the following risks:

- 348 • The wrong protocols are picked based on politics and/or incomplete market  
349 experience.
- 350 • Once selected, the pressure to deliver smart appliances with these protocols could  
351 short-change complete and thorough development leading to:
  - 352 ○ Permanent security threats in home appliances, or costly fixes.
  - 353 ○ Appliances with use cases based on immature communication protocols  
354 that will quickly become obsolete.
  - 355 ○ Appliances that could be capable of much greater operational flexibility in  
356 the future might be short-changed by unintentional limitations of the  
357 embedded protocols and associated information models.
- 358 • Cessation of innovation in alternative communication methods.
- 359 • Privacy concerns are of paramount importance to customers. Two-way  
360 communication protocols that send information from inside the home to third  
361 parties could be deemed an unconstitutional invasion of privacy on the basis that  
362 customers must sacrifice privacy in order to lower their electric bills.<sup>7</sup>
- 363 • Hacker conferences (e.g., Black Hat) are featuring the ability to modify firmware in  
364 immature protocols to create worms that could take advantage of the two-way  
365 feature and infect nearby “wireless” devices, which in turn infect more devices  
366 within their reach. This is a good reason not to eschew one-way technologies or to  
367 limit the consumer options such as upgrading existing communication devices.

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<sup>7</sup> See legal precedents described by Lisovich and Wicker, *Privacy Concerns in Upcoming Residential and Commercial Demand Response Systems*, IEEE Proceedings on Power Systems, Vol.1 No.1 March 2008

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370 **Economic Consequences from Selecting Physical Layer “Winners”**

371 Interoperability is a challenge even with proven protocols. In the Pacific Northwest  
372 GridWise Demonstration Project, collection of data from the demand response nodes  
373 was a problem.<sup>8</sup> Cable and DSL Internet services were sufficiently different that only one  
374 of them could be used. The lessons learned from this project resulted in a published  
375 paper for the 2007 Grid-Interop conference on the definition and advantages of the  
376 Socket Interface approach.<sup>9</sup> This paper documents that implementing a standardized  
377 appliance socket creates a present value of benefit greater than \$50 billion. The critical  
378 assumption to capturing this wealth is that the socket should be universally added to all  
379 appropriate appliances over a five-year development period. Once a socket has been  
380 added to a product line, all appliances produced in that line would be sold as demand  
381 response-ready. Because of the long life of appliances, adding the socket captures what  
382 would otherwise be a lost opportunity when a late-adopter customer is finally sold on the  
383 idea and adds a communications device 10 years later.

384 In 2009 Portland General Electric did additional analysis with the model built for the  
385 2007 paper cited above. The analysis demonstrated that even a one-year delay in  
386 developing the standardized socket would reduce the present value benefits by \$6 billion  
387 dollars. They submitted a summary of these results to encourage an effort to fill the gap  
388 caused by the lack of a standard appliance interface.<sup>10</sup>

389 The large economic consequence of delay explains why the Socket Interface approach  
390 should be an option in addition to the embedded communication approach. The  
391 embedded approach will likely be either slower or riskier than the Socket Interface  
392 approach. The embedded approach may delay the integration of demand programs into  
393 appliances with a significant cost to society in wasted energy expenditures.

394

395 If embedding communications is adopted quickly, the risk of unintended and negative  
396 outcomes increases significantly as described in previous sections. The correction of a  
397 security flaw, for example, would cause the appliance OEMs significant economic harm  
398 either to repair the firmware (if this were even possible) or damage to the brand equity.  
399 There is a significant cost to manage a knowledge base of vendor-specific protocols to  
400 provide for interoperability at a router or gateway to support the DR applications of a  
401 service provider.

402

403 With embedded communications consumers are likely to bear a significant cost to be early  
404 adopters. While this is not certain until this architecture is rolled out, experience with

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<sup>8</sup> See page 5.9, *Pacific Northwest GridWise Test Bed Demonstration Projects Part II Grid Friendly Appliance Project*, October 2007, Hammerstrom, Principal Investigator. [http://gridwise.pnl.gov/docs/gfa\\_project\\_final\\_report\\_pnnl17079.pdf](http://gridwise.pnl.gov/docs/gfa_project_final_report_pnnl17079.pdf)

<sup>9</sup> Eustis, Horst, and Hammerstrom, *Appliance Interface for Grid Responses*, October 2007, [http://www.gridwiseac.org/pdfs/forum\\_papers/103\\_106\\_paper\\_final.pdf](http://www.gridwiseac.org/pdfs/forum_papers/103_106_paper_final.pdf)

<sup>10</sup> Portland General Electric comments on the Draft Interoperability Standards Release 1.0 filed November 9, 2009.

405 consumer risk is common with other new platform launches in the consumer goods  
406 space. Consider consumers that bought Betamax video tape recorders. This is a type of  
407 embedded communications that was quickly made obsolete by VHS adoption. The same  
408 problem occurred with early purchasers of HD-DVD players that competed with BluRay  
409 high definition disk players. Another example is the security breaches possible with early  
410 versions of Outlook. Consumers lost the privacy of their personal contact information.  
411 How do we know that appliances with early versions of communication protocols won't  
412 get exploited? What cost will the industry suffer if we get a visible security problem with  
413 early appliances?

414

415 Best business practice demonstrates that success in new endeavors is enhanced when the  
416 business parties focus on their core competencies. For DR, this means that:

- 417       o The utility role will be limited to sending basic and reliable communication  
418       signals.
- 419       o The appliance OEM role will be limited to modifying appliance controls to  
420       accept basic signals and re-engineering user interface to be receptive to  
421       energy management options.
- 422       o Communication OEMs will have a role to innovate communications  
423       methods to bridge signals between the utility and the appliance.

424 Deviating from a proven and successful market paradigm, or worse, imposing a barrier to  
425 this model is likely to introduce unnecessary costs to the consumer.

426 For good reasons, appliance OEMs and utilities both practice conservative, risk-averse  
427 design principles. To maximize economic benefits, the architecture of the DR  
428 infrastructure should allow business entities with experience in communications and  
429 information technology to play an active role in innovation. A facilitation of this principle  
430 would be a Socket Interface on the appliance, rather than limiting utilities in the  
431 communication options they might choose to invoke in reaching an appliance.

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#### 434 **Recommendations to NIST on Facilitating HAN Communication Standards**

- 435 1. Until the evolving DR use cases have been practiced in millions of  
436 households, businesses, and varying climates, vendors and utilities should have  
437 the option to implement a wide variety of wired, wireless, and power line  
438 carrier technologies. Utilities should test these technologies for acceptance in  
439 a variety of markets that cater to different needs and customer preferences.
- 440 2. The H2G DEWG should define high level requirements for a Socket  
441 Interface. The H2G DEWG may then recommend to NIST and the  
442 SGIPGB that these requirements be used as the basis for creating a PAP to  
443 propose the detailed physical, logical, and testing specifications for a Socket  
444 Interface. This socket Interface specification would offer appliance OEMs an  
445 alternative to embedding a specific protocol. The H2G DEWG would review

- 446 the PAP developments for practicality in a variety of home environments or  
447 may recommend field evaluation.
- 448 3. Allow utilities and third-party developers of energy management services time  
449 to determine what kinds of programs are successful in the marketplace, and  
450 allow consumers the time to acclimatize to new energy programs (possibly  
451 many years).
  - 452 4. Avoid embedding short-lived communications technologies in long-lived  
453 appliances without a plan to accommodate upgrades. Most communications  
454 products (e.g., home routers and cable/DSL modems) have a maximum of  
455 five to seven-year lifecycles, whereas appliances have life spans two to three  
456 times as long.
  - 457 5. Focus on the energy services interface (also called the residential gateway or  
458 customer services interface) between the energy management service provider  
459 (outside the house) and the home network (inside the house).
  - 460 6. Leave the communication system architecture open to investigation. One  
461 should not assume that a meter will serve as the communication gateway to a  
462 residence, nor should one assume that a HAN is required for DR purposes, as  
463 opposed to a wide-area communication signal direct to end devices.
  - 464 7. As part of a future PAP process, solicit the inputs of a diverse cross-section of  
465 the appliance industry, including manufacturers of white goods (large kitchen  
466 and laundry appliances), consumer electronics, and small appliances that  
467 consume significant energy (such as portable heaters, fans, window air  
468 conditioners, and de-humidifiers).
  - 469 8. Educate the appliance and consumer electronics industry about the value of a  
470 Socket Interface to a home network for energy management and other  
471 services. Urge product designers to include such Socket Interfaces in future  
472 product and application designs.
  - 473 9. Support consumer freedom to mix and match appliances, water-heaters,  
474 entertainment devices, and networking gear from multiple vendors.
  - 475 10. Allow options for demand response both with, and without, in-home energy  
476 management systems. Let the free market determine value of these DR  
477 options.

478  
479 In summary, no single HAN protocol choice can cover all applications, nor does  
480 choosing a single HAN technology reflect market developments in the home  
481 systems industry. Choosing a limited set of preferred solution(s) now for wired or  
482 wireless technologies has a number of risks and might stifle innovation among  
483 appliance and their suppliers, while limiting consumer choice. The consequences

484 are potentially higher prices for white goods due to a lack of market-driven  
485 efficiencies. Today, certain interest groups are urging NIST, FERC, and the  
486 Executive Office to make a decision with significant impact on U.S. consumers—  
487 despite the fact that a *de minimis* knowledge base exists on how consumers will  
488 utilize smart appliances.

489

490 As a useful analogy, we can see the benefits of market development and choice in  
491 mobile devices. If the federal government had mandated a standard mobile  
492 operating system four years ago, consumers would not have benefited from the  
493 introduction of the Apple iPhone, which has led to a healthy and competitive  
494 marketplace, one that has prompted worldwide innovation by Google, Microsoft,  
495 Palm, and others.

496

497 If establishing a limited set of wireless and/or wired protocols for home area  
498 networks is a desired architecture, there should be a demonstration that puts each  
499 solution through a rigorous interoperability compliance and testing regimen to  
500 prove its suitability for Smart Grid applications. This competition would be similar  
501 to the evaluation currently undertaken by the Society of Automotive Engineers to  
502 determine the most appropriate solution for communications between an electric  
503 vehicle and its charging equipment.

504

505 Market-driven economies are very efficient. The creation of a Socket Interface  
506 suitable for appliances offers an alternative architecture that allows a path for  
507 innovation and market validation similar to that demonstrated with personal  
508 computers. The lack of a standardized socket represents a clear gap in existing  
509 standards. However, this standard will not occur without focus and discipline that  
510 can be achieved through the PAP process. Once a standard is created, the market  
511 will eventually decide the best solutions and architectures.